

LISA D. NORDSTROM Lead Counsel Inordstrom@idahopower.com

March 15, 2022

Jan Noriyuki, Secretary Idaho Public Utilities Commission 11331 W. Chinden Boulevard Building 8, Suite 201-A Boise, Idaho 83714

Re: Case No. IPC-E-22-07

Idaho Power Company's Application for Authority to Implement Fixed Cost Adjustment ("FCA") Rates for Electric Service from June 1, 2022 Through May 31, 2023.

Dear Ms. Noriyuki:

Attached for electronic filing, pursuant to Order No. 35058, is Idaho Power Company's Application in the above entitled matter.

In addition, please find attached the Direct Testimony of Pawel P. Goralski filed in support of the Application. A Word version of the testimony will also be sent in a separate email for the convenience of the Reporter.

Accompanying this filing is the Company's Press Release and Customer Notice.

If you have any questions about the attached documents, please do not hesitate to contact me.

Sincerely,

Lisa D. Nordstrom

Lin D. Madotrom

LDN:sg

Enclosures

LISA D. NORDSTROM (ISB No. 5733) Idaho Power Company 1221 West Idaho Street (83702) P.O. Box 70 Boise, Idaho 83707

Telephone: (208) 388-5825 Facsimile: (208) 388-6936 LNordstrom@idahopower.com

Attorney for Idaho Power Company

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

COMPANY'S APPLICATION FOR) CASE NO. IPC-E-22-0	,	22-07
AUTHORITY TO IMPLEMENT FIXED)	IPLEIMENT FIXED)	
COST ADJUSTMENT ("FCA") RATES) APPLICATION		
FOR ELECTRIC SERVICE FROM JUNE 1,)		
2022 THROUGH MAY 31, 2023.	AY 31, 2023.)	

Idaho Power Company ("Idaho Power" or "Company"), in accordance with *Idaho Code* § 61-502 and RP 052, hereby respectfully makes application to the Idaho Public Utilities Commission ("Commission") for an order authorizing Idaho Power to implement Fixed Cost Adjustment ("FCA") rates for electric service from June 1, 2022 through May 31, 2023, and to approve the Company's corresponding Schedule 54, Fixed Cost Adjustment. With this filing the Company proposes a \$4,890,772, or 0.81 percent, decrease for Residential and Small General Service customers. If the FCA is approved as filed, a typical residential customer using 950 kilowatt-hours per month will see an approximate \$0.81 decrease to their monthly bill.

In support of this Application, Idaho Power represents as follows:

I. BACKGROUND

- 1. Idaho Power and the Commission have long agreed that promotion of cost-effective energy efficiency and demand-side management ("DSM") "is an integral part of least-cost electric service." *See, e.g.*, Order No. 30267 at 13. Traditional rate design that recovers fixed costs through each kilowatt-hour ("kWh") sold discourages utilities from reducing their sales volumes through investment in energy efficiency and DSM.
- 2. Recognizing that "opportunities exist[ed] for improvements in operating efficiency that would benefit the Company shareholders and its customers," the Commission opened an investigation in Case No. IPC-E-04-15 to consider options for a performance-based mechanism that adjusts revenues when annual energy consumption is either above or below normal. Order No. 29558 at 1, *citing* Order No. 29505 at 68-69. The FCA mechanism is the collaborative result of that case.
- 3. In Order No. 30267 issued in Case No. IPC-E-04-15 on March 12, 2007, the Commission approved a stipulation for the implementation of a three-year FCA pilot program applicable to Residential Service (Schedules 1, 3, 4, and 5) and Small General Service (Schedule 7) customers. On October 1, 2009, the Company filed an application seeking authority to convert Schedule 54, the FCA tariff schedule, from a pilot program to an ongoing, permanent program. Case No. IPC-E-09-28. The Commission denied Idaho Power's request to make the FCA mechanism permanent and, instead, extended the pilot program for an additional two-year period. Order No. 31063. During the fifth year of the pilot program, the Company filed an application in Case No. IPC-E-11-19 on October 19, 2011, seeking authority to convert the FCA to an ongoing, permanent program. Order No. 32505, issued March 30, 2012, approved the Company's request to convert the FCA to a permanent program for the Residential and Small General Service

customers. The Commission's subsequent Order No. 32731 in that case directed that the FCA mechanism continue with its existing methodology.

- 4. In Order No. 33295 issued in Case No. IPC-E-14-17, the Commission approved a settlement stipulation that changed the methodology to calculate the level of actual fixed costs recovered used to determine the FCA. The modification to the calculation of the actual level of fixed costs recovered replaced weather-normalized billed sales with actual billed sales and began with the determination of the 2015 FCA.
- 5. In Order No. 35273 issued in Case No. IPC-E-21-39, the Commission approved a modification to the FCA mechanism that instituted separate and reduced fixed cost tracking and recovery for new Residential and Small General Service customers added to the Company's system starting January 1, 2022. Through this modification, the authorized level of fixed cost recovery for new customers excludes generation and transmission-related fixed costs but continues to include distribution and other customer-related fixed costs. The approved modification did not impact the 2021 FCA deferral calculation.
- 6. In this filing, the Company requests recovery of the 2021 FCA balance and approval of the corresponding rates.

II. FCA MECHANISM

7. The FCA mechanism enables Idaho Power to separate, or "decouple," its fixed cost revenues from its volumetric energy sales, and provides symmetry through a surcharge or credit when fixed cost recovery per customer, on an actual billed sales basis, varies above or below a Commission-established base. In other words, the FCA provides a "true-up" of the collection of fixed costs per customer to recover the difference between the level of fixed costs recovered on an actual billed sales basis by the Company through

rates and the level of fixed costs authorized for recovery in the Company's most recent, applicable general rate case.

- 8. The FCA removes the financial disincentive that exists when the Company invests in DSM resources and energy efficiency activities. On a system-wide basis, Idaho Power achieved 143,971 megawatt-hours of incremental annual energy efficiency savings in 2021, which are enough energy to power approximately 12,600 average homes a year in Idaho Power's service area. These energy savings are more particularly described in the 2021 DSM Annual Report filed in Case No. IPC-E-22-08. The Company also invests in significant DSM educational and awareness activities and marketing efforts that are likely to result in energy savings experienced by the customer but are not quantified or claimed as part of Idaho Power's annual savings.
- 9. The FCA works identically for both the Residential and Small General Service classes. For each class, the number of customers is multiplied by the fixed cost per customer rate ("FCC"), which is established as part of determining the Company's authorized revenue requirement in its most recent general rate case. The product of this calculation establishes the "authorized fixed cost recovery" amount. This authorized fixed cost recovery amount is then compared to the amount of fixed costs actually recovered by Idaho Power. To determine the "actual fixed costs recovered" amount, the Company multiplies the actual billed sales for each class by the fixed cost per energy rate ("FCE"), as established in the Company's most recent applicable general rate case. The difference between these two numbers (the "authorized fixed cost recovery" amount minus the "actual fixed costs recovered" amount) is the fixed cost adjustment for each class.

III. PROPOSED 2022-2023 FCA RATE ADJUSTMENT

- 10. The determination of the FCA deferral balance and corresponding rates are described in the Direct Testimony of Pawel P. Goralski ("Goralski Testimony") filed contemporaneously with this Application.
- 11. As shown on Exhibit No. 4 of the Goralski Testimony, the proposed FCA is \$33,810,563.43 for the Residential class and \$1,392,684.23 for the Small General Service class, for a total amount of \$35,203,247.66. Goralski Testimony at 13. The proposed FCA deferral balance is less than the current FCA deferral balance currently collected in customers' rates. Accordingly, with this Application, Idaho Power is proposing an FCA rate decrease for the Residential and Small General Service classes. The proposed FCA rates would result in an annual decrease of 0.81 percent from current billed revenue for the affected customer classes. Goralski Testimony at 16. This decrease equates to new FCA rates of 0.6153 cents per kWh for the Residential class and 0.7788 cents per kWh for the Small General Service class. Goralski Testimony at 15.
- 12. Idaho Power requests that the FCA rates become effective on June 1, 2022, coincident with the Company's annual Power Cost Adjustment, the proposed increase in rates to recover costs associated with the Jim Bridger Power Plant (Case No. IPC-E-21-17), and with the commencement of seasonal rates. The Company requests that the FCA rates remain in effect until May 31, 2023.
- 13. The proposed FCA tariff (clean version), Schedule 54, is attached hereto as Attachment 1 to this Application. The Schedule 54 tariff in legislative format is attached hereto as Attachment 2.

IV. MODIFIED PROCEDURE

14. Idaho Power believes that a technical hearing is not necessary to consider the issues presented herein and respectfully requests that this Application be processed under Modified Procedure; i.e., by written submissions rather than by hearing. RP 201, et seq. The Company has, however, contemporaneously filed the Goralski Testimony and stands ready to present its testimony and support the Application if the Commission determines that a technical hearing is required.

V. COMMUNICATIONS AND SERVICE OF PLEADINGS

- 15. In conformance with RP 125, this Application will be brought to the attention of Idaho Power's customers by means of both a press release to media in the Company's service area and a customer notice distributed in customers' bills, both of which accompany this filing. The customer notice will be distributed over the course of the Company's current billing cycles, with the last notice being sent on or about April 26, 2022. Idaho Power will also keep its Application, testimony, and exhibits open for public inspection at its offices throughout the state of Idaho. Idaho Power believes the above procedures satisfy the Rules of Practice and Procedure of this Commission; however, the Company will, in the alternative, bring the Application to the attention of its affected customers through any other means directed by this Commission.
- 16. Communications and service of pleadings with reference to this Application should be sent to the following:

Lisa D. Nordstrom
Regulatory Dockets
Idaho Power Company
1221 West Idaho Street (83702)
P.O. Box 70
Boise, Idaho 83707
Inordstrom@idahopower.com
dockets@idahopower.com

Pawel P. Goralski
Connie Aschenbrenner
Idaho Power Company
1221 West Idaho Street (83702)
P.O. Box 70
Boise, Idaho 83707
pgoralski@idahopower.com
caschenbrenner@idahopower.com

VI. REQUEST FOR RELIEF

17. Idaho Power respectfully requests that the Commission issue an order (1) authorizing that this matter be processed by Modified Procedure and (2) authorizing Idaho Power to implement Fixed Cost Adjustment rates for electric service from June 1, 2022, through May 31, 2023, as described above.

DATED at Boise, Idaho, this 15th day of March 2022.

LISA D. NORDSTROM

Attorney for Idaho Power Company

Lin D. Madotrom

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION CASE NO. IPC-E-22-07

IDAHO POWER COMPANY

ATTACHMENT 1
PROPOSED TARIFF

I.P.U.C. No. 29, Tariff No. 101 Fourteenth Revised Sheet No. 54-2

SCHEDULE 54 FIXED COST ADJUSTMENT (Continued)

FIXED COST PER ENERGY RATE (Continued)

Residential FCE

Effective Date Rate

January 1, 2012 5.1602¢ per kWh

Residential FCE-Dist

Effective Date Rate

January 1, 2022 2.5199¢ per kWh

Small General Service FCE

Effective Date Rate

January 1, 2012 6.8633¢ per kWh

Small General Service FCE-Dist

Effective Date Rate

January 1, 2022 4.8783¢ per kWh

ALLOWED FIXED COST RECOVERY AMOUNT

The Allowed Fixed Cost Recovery amount is computed by summing 1) the product of the average number of existing Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCC rate and 2) the product of the average number of new Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCC-Dist rate.

ACTUAL FIXED COSTS RECOVERED AMOUNT

The Actual Fixed Costs Recovered amount is computed by summing 1) the product of the actual energy load for existing Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCE rate and 2) the product of the actual energy load for new Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCE-Dist rate.

FIXED COST ADJUSTMENT

The Fixed Cost Adjustment (FCA) is the difference between the Allowed Fixed Cost Recovery Amount and the Actual Fixed Costs Recovered Amount divided by the estimated weather-normalized energy load for the following year for Residential and Small General Service Customers.

The monthly Fixed Cost Adjustment for Residential Service (Schedules 1, 3, 4, 5, and 6) is 0.6153 cents per kWh. The monthly Fixed Cost Adjustment for Small General Service (Schedules 7 and 8) is 0.7788 cents per kWh.

EXPIRATION

The Fixed Cost Adjustment included on this schedule will expire May 31, 2023.

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION CASE NO. IPC-E-22-07

IDAHO POWER COMPANY

ATTACHMENT 2 TARIFF IN LEGISLATIVE FORMAT

I.P.U.C. No. 29, Tariff No. 101 Thirteenth Fourteenth Revised Sheet No. 54-2

SCHEDULE 54 FIXED COST ADJUSTMENT (Continued)

FIXED COST PER ENERGY RATE (Continued)

Residential FCE

Effective Date Rate

January 1, 2012 5.1602¢ per kWh

Residential FCE-Dist

Effective Date Rate

January 1, 2022 2.5199¢ per kWh

Small General Service FCE

Effective Date Rate

January 1, 2012 6.8633¢ per kWh

Small General Service FCE-Dist

Effective Date Rate

January 1, 2022 4.8783¢ per kWh

ALLOWED FIXED COST RECOVERY AMOUNT

The Allowed Fixed Cost Recovery amount is computed by summing 1) the product of the average number of existing Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCC rate and 2) the product of the average number of new Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCC-Dist rate.

ACTUAL FIXED COSTS RECOVERED AMOUNT

The Actual Fixed Costs Recovered amount is computed by summing 1) the product of the actual energy load for existing Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCE rate and 2) the product of the actual energy load for new Residential and Small General Service customers multiplied by the appropriate Residential and Small General Service FCE-Dist rate.

FIXED COST ADJUSTMENT

The Fixed Cost Adjustment (FCA) is the difference between the Allowed Fixed Cost Recovery Amount and the Actual Fixed Costs Recovered Amount divided by the estimated weather-normalized energy load for the following year for Residential and Small General Service Customers.

The monthly Fixed Cost Adjustment for Residential Service (Schedules 1, 3, 4, 5, and 6) is 0.7008 6153 cents per kWh. The monthly Fixed Cost Adjustment for Small General Service (Schedules 7 and 8) is 0.88647788 cents per kWh.

EXPIRATION

The Fixed Cost Adjustment included on this schedule will expire May 31, 20223.